#### **MASTERPLAN BEIRA MOZAMBIQUE** November 2013















#### Client:

Agency NL

#### Documentname:

0114-Beira-dj-masterplan Beira-V04

#### Date:

19 November 2013

#### **Combination:**



#### in co-operation with:

urban design planning



VANDENBROEK CONSULTING GLOBAL SOLUTIONS FOR PUBLIC PRIVATE PARTNERSHIPS

Deltares

Postbus 177 2600 MH Delft tel: +31 (0)88 335 8273

Witteveen+Bos Van Twickelostraat 2

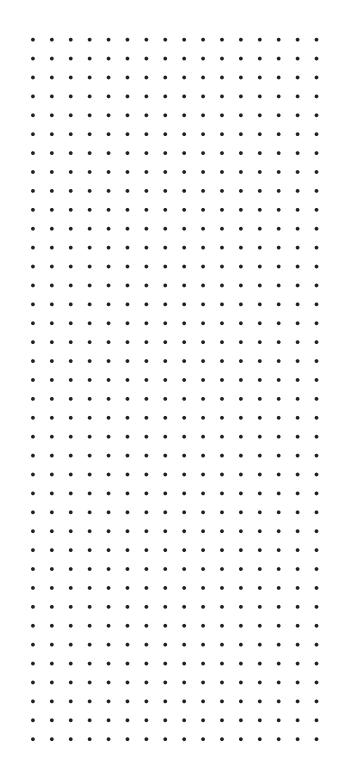
7411 SC Deventer Postbus 233

7400 AE Deventer tel: +31 (0)570 69 79 11 fax: +31 (0)570 69 73 44 www.witteveenbos.nl

Rotterdamseweg 185

fax: +31 (0)88 335 8582 www.deltares.nl





# Masterplan

#### MASTERPLAN BEIRA MOZAMBIQUE November 2013

Version	Date	Author	Initials	Review	Initials	Approval	Initials
Final	November 2013	Peter van Weelden		Peter Letitre		Harm Duel	

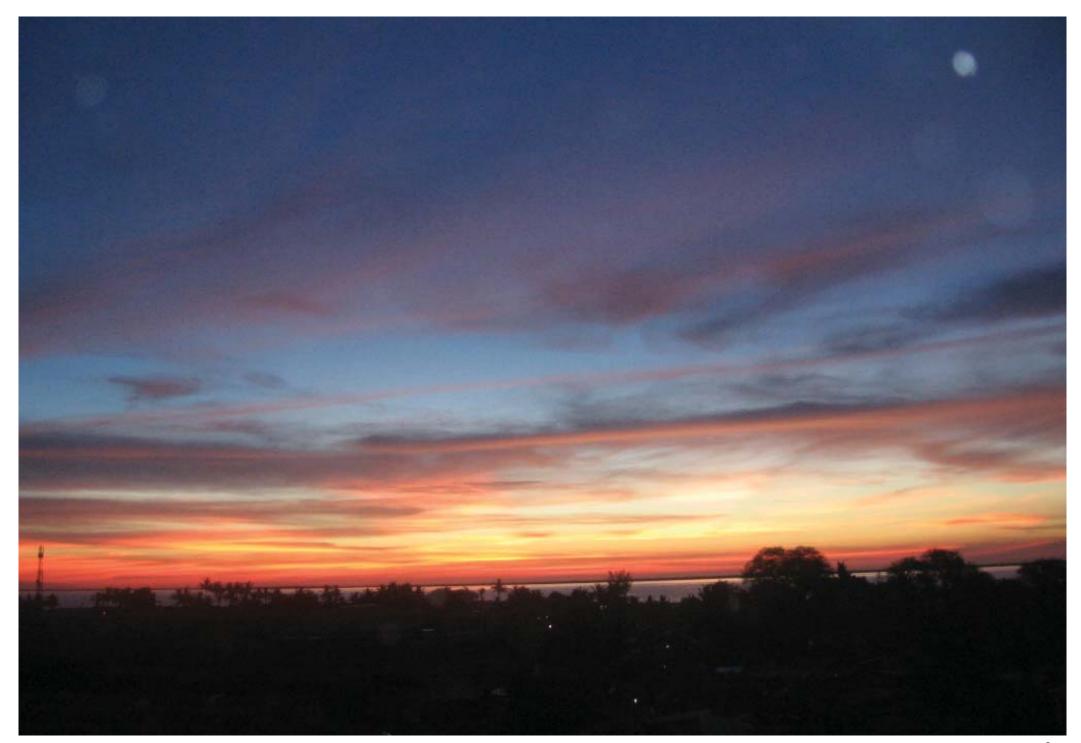


## Contents

<b>O</b> Summary	7
<ul> <li>1 Introduction</li> <li>1.1 Introduction</li> <li>1.2 Challenges for Beira</li> <li>1.3 Goals and scope of the Masterplan</li> <li>1.4 Previous and current relevant plans</li> </ul>	<b>11</b> 11 13 14 15
<ol> <li>Contents and structure of this report</li> <li>Project plan and starting point         <ol> <li>Introduction</li> <li>Project organization</li> <li>Project plan</li> <li>Stakeholder process and input</li> </ol> </li> </ol>	17 <b>19</b> 21 22 22
<ul> <li>3 Urban Development Strategy</li> <li>3.1 Introduction</li> <li>3.2 Starting points</li> <li>3.3 Integrated spatial development strategy</li> </ul>	<b>29</b> 29 30 31
<ul> <li>4 Economic development</li> <li>4.1 Introduction</li> <li>4.2 Economic potential and scenarios</li> <li>4.3 Hinterland transport infrastructure</li> <li>4.4 Port and industrial areas</li> </ul>	<b>35</b> 35 36 40 44
<ul> <li>5 General living conditions and quality of life</li> <li>5.1 Problem definition</li> <li>5.2 Residential areas and housing quality</li> <li>5.3 Urban transport infrastructure</li> <li>5.4 Drinking water</li> <li>5.5 Sewerage</li> </ul>	<b>49</b> 50 53 56 59 63

<ul> <li>6 Flood resilience and climate change adaptation</li> <li>6.1 Rainfall and drainage</li> <li>6.2 Coastal protection</li> </ul>	<b>67</b> 68 74
<ul> <li>7 Capacity and institutional strength</li> <li>7.1 Current situation</li> <li>7.2 Improvement strategy</li> </ul>	<b>79</b> 80 82
<ul> <li>8 Implementation and follow-up projects</li> <li>8.1 Long list of projects</li> <li>8.2 Short list of projects</li> <li>8.3 Financial engineering of projects</li> <li>8.4 Masterplan implementation</li> </ul>	<b>85</b> 86 87 88 94
Appendices	97

			es



# O Summary

### Introduction

The consortium Deltares, Witteveen+Bos, Wissing, NIRAS Mozambique and VandenBroek Consulting developed the Masterplan Beira 2035 in cooperation with the municipality of Beira (CMB) and local stakeholders. The Masterplan project essentially consists of two parts: Masterplan development and the development of a long list and shortlist of projects. For these projects, also financing options are researched and sought.

#### Essential challenges for Beira

The overall goal of the Masterplan is to make a significant contribution to a safe, prosperous and beautiful Beira. To realize this overall goal, Beira essentially faces three challenges:

- To utilize the great economic potential of the city and its hinterland, mainly due to its strategic location at the Indian Ocean and at the end of an important transport corridor and the presence of a sea port;
- To improve the currently poor living conditions of a large part of its inhabitants, mainly due to poor basic infrastructure and service coverage;
- To adapt to climate change and sustainably coexist with its natural environment. Beira is located in a delta and large parts of the built up areas are prone to flooding.

To meet these challenges, an integrated and planned approach to these challenges plus a clear implementation and financing strategy are necessary. An integrated approach (thereby linking the challenges) also creates better opportunities for financing of follow-up projects.

#### Core strategic interventions

In the tables 0.1 and 0.2, we have summarized the core strategic interventions for each challenge. The foremost intervention is capacity building of CMB and institutional strengthening, which is a precondition for the successful implementation of the Masterplan and the follow-up projects. 
 Table 0.1
 Essential challenges for Beira

#### 1 Utilize the economic potential of Beira Improve the investment climate in Beira Rehabilitation and expansion of rail and road connections to the hinterland Rehabilitation and expansion of current primary access roads in Beira Improvement and expansion of the urban public transport system Expansion of the port and industrial areas, including transport infrastructure and dredging operations Professional and effective management and maintenance of transport infrastructure Improve the living conditions and quality of life of the 2 citizens of Beira Improved service levels of services with regard to health, safety, recreation, education, etc. Provide basic quality and affordable (social) housing Rehabilitation and expansion of sewer and drinking water distribution network Rehabilitation and expansion of drinking water treatment plant Improved solid waste management Professional and effective management and maintenance of basis infrastructure and services

#### 3 Realize flood proof residential and industrial areas

Integrated planning with a special focus on urban planning, watermanagement and vital infrastructure and services

Urban development in areas with a relative high ground level (i.e. east of Manga)

Rehabilitation and expansion of drainage infrastructure

Rehabilitation and strengthening of coastal protection

#### Table 0.2 Essential preconditions

#### 1 Capacity building and institutional strengthening

Sustainable public - public and public - private cooperation

Integrated urban planning with a special focus on watermanagement

Training and education of CMB employees (preferably on the job)

Technical instruments and datamanagement

Financing capacity of CMB and financial engineering of projects

Implementation of a Land Development Company (LDC)

Enforcement of plans and regulations

#### Integrated and planned spatial development

The core strategic parameters above have been integrated into one strategy for spatial development and urban expansion of Beira. Starting points for this strategy are:

- The spatial layer model. This model emphasizes the importance of the so-called base layer, which influences the network layer (i.e. infrastructure) and occupation layer (i.e. residential and industrial areas).
   Particular relevant parameters in the base layer for Beira are the ground levels and climate conditions (e.g. heavy rains and droughts) which imply the necessity of designated areas for water retention and drainage;
- The concentric expansion model. The essential elements of the concentric development concept are: a centre, arterial roads and ring roads. The main advantages of this model are: shorter travel distances, alleviation of the urban pressure on the current city centre and a high degree of flexibility.

The integrated spatial development strategy is presented on map 1 in the Appendices.

#### Implementation and follow-up projects

Part of the Masterplan project is also the development of a long list of follow-up projects which contribute to the implementation of the Masterplan. The long list of projects is presented table 0.3.

 Table 0.3
 Long list of follow-up projects

#### no project title

- capacity building and institutional strengthening
- 2 optimization study into dredging of port access channel
- 3a urban transport plan
- 3b rehabilitation and paving of primary access roads
- 3c rehabilitation and improvement of hinterland transport infrastructure
- 3d feasibility study into the improvement and expansion of the urban public transport system
- 3e design and realization of a new port access road
- 3f design and realization of the extension of the railway to the port
- 3g reconstruction of the EN6 main access road to Beira
- 4 rehabilitation and expansion of drinking water treatment plant
- 5 rehabilitation and expansion of drinking water distribution network
- 6 rehabilitation and expansion of sewer network
- 7 coastal protection
- 8 drainage
- e social housing
- 10 development of structure plans and zoning plans
- land development company
- 2 solid waste management

Part of the Masterplan project is to select projects which should be implemented on the short term. The selection of projects has been made in cooperation with local stakeholders. First, stakeholders agree all projects are important. Second, the following projects stand out: capacity building and institutional strengthening (project 1), coastal protection (7) and the land development company (11). We conclude projects (1) and (11) should be implemented first, to provide the basis for successful implementation of the Masterplan and follow-up projects.

#### Immediate actions

Successful implementation of the Masterplan and the sustainable development of Beira depend on immadiate and decisive short term actions:

- Stop the current uncontrolled issuing of land use concessions and land use concession speculation. Especially in areas which should be designated for water retention;
- 2. Revoke the current land use concessions and building rights which lead to future land use conflicts;
- 3. Plan, designate and enforce reserved spaces for important future infrastructure.
- 4. Research the vulnerability of vital infrastructure (e.g. power lines, roads and railways) to flooding and repair the weaknesses in each infrastructure system.

#### Next steps

Furthermore, the following short term actions are necessary:

- 1. Legal embedding of the Masterplan and follow-up plans and projects;
- Prolong the instalment of the stakeholder advisory board (SAB) as a permanent advisory board to CMB and as a basis for joint implementation;
- 3. Structurally control if future plans and projects are in line with the strategic vision of the Masterplan;
- 4. Implement the follow-up projects and start with projects 1 and 11;
- 5. Develop integrated and more detailed plans for all current and future parts of the city.

